2 A listing of the World's populated sub-national island jurisdictions

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The development of a global database of sub-national island jurisdictions (SNIJs) began in 2004. The initial list compiled consisted of post-colonial 'overseas territories' which were known to exhibit significant legislative competence and executive governance beyond simply that of a commune, ward, county or municipality with delegated powers. These islands, often locked in federal relationships of one kind or another, conform closely to the listing and categorization in the chapter by Ronald Watts in this volume. It soon became apparent, however, that the arrangements in many other islands also warranted attention, particularly where islands as sub-national territories had been selected for distinctive asymmetrical treatment. These islands – whether recognized as UNESCO World Heritage sites, as territories requiring national Ministries, or some other distinct political status – have been added to the list which follows as Table 2.1. No sufficient rationale for capping island size, either by geography or population, could be found; and so, only unpopulated islands were excluded.

Three sets of graduate students in Island Studies at the University of Prince Edward Island, Canada, were tasked to develop factual dossiers on each SNIJ in the on-line database. Primary data were assembled from expert resource persons and reliable contacts, often within the jurisdictions, and were corroborated by secondary data gleaned from other reliable sources (like news agencies) via web-based search engines. These dossiers are available in the public domain as research tools, and offers for their revision and updating are welcome.

The following list of SNIJs (Table 2.1) is my compilation. It is intended to be both illustrative and widely inclusive. It reflects selected information from the dynamic SNIJ database now available through the Island Studies website at: www.island-studies.ca. SNIJs exhibit a broad range of jurisdictional capacities, from extremely limited to full sovereignty in everything but name. The table also includes some island territories which have been difficult to classify. Although they may be *de jure* municipalities or equivalent forms of local government, they exhibit some *de facto* capacity for self-governing autonomy, even if only in a single dimension. For example, the Norwegian archipelago of Lofoten, made up of six municipalities within a county, has been declared a petroleum-free zone due to the lobbying efforts of a resident non-governmental organization. Another example is Macquarie Island, part of Huon Municipality in the State of Tasmania, Australia, but declared a UNESCO World Heritage Site, and run by scientists.

In Table 2.1, SNIJs are arranged by associated power. Additional columns provide (a) a very brief description of the nature of the autonomy, (b) the date at which

Table 2.1 Key indicators for the world's Sub-national Island Jurisdictions

| | Associated power/ federation | SNIJ | General description of autonomy | Year of autonomy | Population |
|----|---------------------------------|--|---|------------------|------------|
| 1 | Antigua and Barbuda | Barbuda | Special status (local council 11 members) | 1981 | 1,500 |
| 2 | Australia, Commonwealth of | Macquarie Island | UNESCO World Heritage Site; run by Australian Antarctic Division | 1997 | 30 |
| 3 | Australia, Commonwealth of | Norfolk Island | Legislative assembly (9 seats) | 1979 | 2,114 |
| 4 | Australia, Commonwealth of | Christmas Island | Territory (unicameral shire council – 9 seats) | 1958 | 396 |
| 5 | Australia, Commonwealth of | Cocos (Keeling) Islands | Territory (unicameral shire council – 7 seats) | 1955 | 627 |
| 6 | Australia, Commonwealth of | Tasmania | State (province) within Commonwealth | 1901 | 456,652 |
| 7 | Australia, Commonwealth of | Torres Strait Islands | Torres Strait Regional Authority, admin. by Queensland for 18 Torres Strait local and island councils | 1994 | 8,089 |
| 8 | British Crown | Guernsey, Bailiwick of | Crown dependencies (not in EU) Alderney, Guernsey, Herm, Sark, sm islets | 1254, 1948 | 65,031 |
| 9 | British Crown | Isle of Man | Crown dependency – (not in EU but free access to mkt) | 1765 | 72,000 |
| 10 | British Crown | Jersey, Bailiwick of | Crown dependency (not in EU), largest of Channel Islands | 1945 | 90,502 |
| 11 | Canada | Haida Gwaii (Queen Charlotte Islands) | Council of the Haida Nation (CHN) to protect, assert aboriginal title and land claims; in British Columbia | 1980 | 5,000 |
| 12 | Canada | Newfoundland and Labrador | Province within federation | 1949 | 586,000 |
| 13 | Canada | Nunavut (Islands and mainland) | Self-governing territory; Inuit homeland | 1999 | 23,000 |
| 14 | Canada | Prince Edward Island | Province | 1873 | 138,000 |

Table 2.1 (Continued)

| | Associated power/ federation | SNIJ | General description of autonomy | Year of autonomy | Population |
|----|---------------------------------|---------------------------------------|---|-----------------------|------------|
| 15 | Chile | Rapa Nui (Isla de Pascua/Easter I) | 1st governor (1984); council of elders (1988); World Heritage Site (1996) | 1999 | 3,500 |
| 16 | China, People's Republic of | Hong Kong | Special admin. region, semi-autonomous (intl agreement) (more than 200 islands) | 1997 | 6,855,000 |
| 17 | China, People's Republic of | Hainan | Province | 1912, 1988 | 8,180,000 |
| 18 | China, People's Republic of | Macao | Special admin. region, semi-autonomous entity pursuant to international agreement | 1999 | 520,400 |
| 19 | Colombia | San Andrés y Providencia | Department dominated by executive branch of government; disputed by Nicaragua | 1810, 1991 | 59,500 |
| 20 | Comoros, Union of the | Anjouan (Nzwani) | Island sub-jurisdiction within union (federation) | 2002 | 189,000 |
| 21 | Comoros, Union of the | Moheli (Mwali) | Island sub-jurisdiction within union (federation) | 2002 | 24,000 |
| 22 | Comoros, Union of the | Grande Comore (Ngazidja) | Island sub-jurisdiction within union (federation) | 2002 | 234,000 |
| 23 | Denmark, EU | Bornholm | Regional municipality, single-tier local government | 2007 | 43,000 |
| 24 | Denmark, EU | Faeroe Islands | Federacy (17 inhabited islands of 21), not in EU | 1948 | 46,000 |
| 25 | Denmark, EU | Greenland (Kalaallit-Nunaat) | Autonomous dependency (not in EU) | 1979 home rule | 56,000 |
| 26 | Ecuador | Galápagos | Province of Republic | 1822 | 17,000 |
| 27 | Equatorial Guinea | Annobon | Island province in a republic (dictatorship with govt in exile) | 1968 | 5,000 |
| 28 | Equatorial Guinea | Bioko (Eri, Fernando Poo) | 2 provinces (North and South Bioko) | under dictatorship | 101,000 |

Table 2.1 (Continued)

| | Associated power/ federation | SNIJ | General description of autonomy | Year of autonomy | Population |
|----|---------------------------------|--|---|---------------------|------------|
| 29 | Estonia, UK | Saaremaa | Saaremaa county council | 1992 | 40,000 |
| 30 | Estonia, UK | Hiiumaa | Hiiumaa county council | 1992 | 11,087 |
| 31 | Fiji | Rotuma | Administered by district officer; Rotuma council | 1992 | 2,600 |
| 32 | Finland, EU | Åland Islands | De-militarised federacy | 1921 | 26,200 |
| 33 | France, EU | Corsica | Regional government, the Collectivité Territoriale de Corse (CTC) | 1975, 1982 | 279,000 |
| 34 | France, EU | Fr. Polynesia (Tahiti, Society Is.) | Overseas collectivity (5 admin. divisions, 130 islands); own president, legislative assembly | 1946, 2003 | 259,800 |
| 35 | France, EU | Guadeloupe | Overseas department: (Guadeloupe/ La Désirade/Les Saintes/Marie-Galante) | 1946 | 422,500 |
| 36 | France, EU | Martinique | Overseas department | 1946 | 381,400 |
| 37 | France, EU | New Caledonia (Kanaki, Kanaky) | 'Sui generis collectivity' (overseas territory): 3 provinces (includes autonomous Kanak region-2 provs) | 1988 | 213,679 |
| 38 | France, EU | Réunion | Overseas department (site of administration for 5 islands) | 1946 | 766,153 |
| 39 | France, EU | Saint Barthélemy | Territorial collectivity; has unicameral territorial council with president; laws of France | 2007 | 6,852 |
| 40 | France, EU | Saint Martin | Territorial collectivity; has unicameral territorial council with president; laws of France | 2007 | 33,102 |
| 41 | France, EU | Saint-Pierre and Miquelon | Territorial collectivity (two main islands + 6 islets) (2 communes) | 1985 | 6,125 |
| 42 | France, EU | Wallis and Futuna | Territorial collectivity; two island groups, 3 traditional chiefdoms; territorial council and President | 1959, 1961 | 15,480 |

Table 2.1 (Continued)

| | Associated power/ federation | SNIJ | General description of autonomy | Year of autonomy | Population |
|----|---------------------------------------|-----------------------------------|--|---------------------------|------------|
| 43 | France, EU (claimed by Comoros) | Mayotte | Territorial collectivity (two main islands + 30 islets) | 1946, separate 1974 | 186,026 |
| 44 | Hellenic Republic, EU | Greek Islands | 7 main island groups: Ionian, Saronic, Cyclades, Dodecanese, Sporades, Aegean, Crete | various 1985–98 | 499,000 |
| 45 | Independent; unrecognized | Taiwan (Formosa) | Dispute: Republic of China; claimed by People's Rep. of China | 1949 | 21,336,000 |
| 46 | India | Andaman and Nicobar | Union territory admin. by national government | 1950 | 356,152 |
| 47 | India | Lakshadweep | Union territory admin. by national government | 1956 | 60,600 |
| 48 | Indonesia | Aceh | Special autonomous district (in Sumatra) of unitary state (archipelago) | 1949, secess movement | 3,799,000 |
| 49 | Indonesia | Maluku | Province (archipelago of South Moluccas); has militant separatist movement since 1999 | 1999 | 1,313,022 |
| 50 | Indonesia | North Maluku | Province (archipelago); formerly one province with Maluku; religious and ethnic unrest | 1999 | 870,000 |
| 51 | Indonesia | West Papua (Irian Jaya) | Province | war, indep. move- ment | 1,958,000 |
| 52 | Iran | Kish | Kish free zone organization, a company with an autonomous legal status | mid-1990s | 20,000 |
| 53 | Italian Republic, EU | Sardinia | Autonomous region – cultural (4 provinces) (Sard language legalized in 1991) | 1948 | 1,677,000 |
| 54 | Italian Republic, EU | Sicily | Autonomous region – cultural (9 provinces) | 1948 | 5,151,000 |
| 55 | Japan (US military base) | Okinawa (Ryuku Islands) | Prefectures (Sakashima Islands/Okinawa Islands); (Amami Islands) Kyushu | 1972 | 1,292,000 |
| 56 | Japan/Russia (disputed) | Ho'aido (Japan Northern Terr.) | Etorofu, Kunashiri, Shikotan, Habomai; claimed by Japan (1945) and Ainu nationalists | dispute, 1947, 1991 | 11,000 |

Table 2.1 (Continued)

| | Associated power/ federation | SNIJ | General description of autonomy | Year of autonomy | Population |
|----|-------------------------------------|-------------------------------|--|---------------------|------------------------|
| 57 | Kiribati | Banaba/Ocean Island | Municipal administration by Rabi council of leaders and elders on Rabi in Fiji | 1942–1983 | 300 + 5,000 in Rabi |
| 58 | Korea, Republic of (South Korea) | Jeju (Cheju-do) | Special self-governing province | 1917 | 543,000 |
| 59 | Malaysia | Labuan | International offshore finance centre; federal territory of Malaysia admin. by fed. govt | 1984 | 78,000 |
| 60 | Malaysia | Sabah (North Borneo) | State | 1963 | 1,760,000 |
| 61 | Malaysia | Sarawak (North Kalimantan) | State | 1963 | 1,846,000 |
| 62 | Malta, EU | Gozo | Ministry for Gozo | 1987, 1998 | 23,800 |
| 63 | Mauritius | Rodrigues | Autonomous island region of Mauritius; agitation for full sovereignty | 2002 | 36,000 |
| 64 | Netherlands, EU | Aruba | Autonomous part of kingdom of Netherlands | 1986 | 71,218 |
| 65 | Netherlands, EU | Netherlands Antilles | Autonomous federation (5 islands – Bonaire, Curaçao, Saba, Sint Eustatius and Sint Maarten), Part of Kingdom of the Netherlands. Dismantled in 2008 | 1954 | 218,126 |
| 66 | New Zealand | Chatham Islands | Local council | 1995 | 760 |
| 67 | New Zealand | Cook Islands | Associated state in free association | 1965 | 21,200 |
| 68 | New Zealand | Niue | Self-governing in free association with NZ at request of Niue | 1974 | 2,156 |
| 69 | New Zealand | Tokelau | Self-administered territory (3 atolls) | 1925 | 1,405 |
| 70 | Norway, Kingdom of | Jan Mayen | Administration shared between Nordland Company and Norwegian armed forces | 1995 | 18 |
| 71 | Norway, Kingdom of | Lofoten Islands | Archipelago of 6 municipalities, part of Nordland county; declared temporary petroleum-free zone (2003) | Traditional | 24,500 |

Table 2.1 (Continued)

| | Associated power/ federation | SNIJ | General description of autonomy | Year of autonomy | Population |
|----|---------------------------------|--|--|---------------------|------------|
| 72 | Norway, Kingdom of | Svalbard (Spitzbergen) | Territory admin. by Norwegian polar dept of ministry of justice; governor in territory | 1920 | 2,756 |
| 73 | Papua New Guinea | Bougainville (North Solomons) | Autonomous province (4 reps to parliament) in transition (peace treaty 2001) | 2001 | 185,000 |
| 74 | Papua New Guinea | Manus (Admiralty Islands) | Province (2 representatives to PNG parliament) | 1975 | 32,840 |
| 75 | Papua New Guinea | New Britain (Western and Central) | Province (3 representatives to PNG parliament) | 1975 | 130,190 |
| 76 | Papua New Guinea | New Ireland | Province (3 representatives to PNG parliament) | 1975 | 87,000 |
| 77 | Philippines, Republic of the | Autonomous Region in Muslim Mindanao | 6 provinces in Mindanao and Sulu Archipelago; autonomous regional govt | 1989 | 2,803,805 |
| 78 | Portugal, EU | Azores | Autonomous region (9 islands), regional legislative assembly | 1976 | 232,000 |
| 79 | Portugal, EU | Madeira | Autonomous region (Madeira, Porto Santo and two groups of barren islets) | 1976 | 284,000 |
| 80 | Russian Federation | Novaya Zemlya (Severny, Yuzhny) | Part of Arkhangel'skaya oblast (region); site of nuclear testing, Russian army base | 1950s | 100 Nenet |
| 81 | Russian Federation | Sakhalin and Kuril Islands | Part of Sakhalin regional duma (includes Sakhalin Island and Kurile Islands) | 1947 | 608,000 |
| 82 | Russian Federation | Hasava (islands and mainland) | Nenets autonomous region, Yamalo-Nenets, Taimyr (Dolgano-Nenets) | no status | 161,000 |
| 83 | São Tomé e Príncipe | Príncipe | Province with political and admin. autonomy; 7-member regional assembly | 1995 | 5,700 |
| 84 | Spain, EU | Balearic Islands | Autonomous province; 4 island councils: Majorca, Minorca, Ibiza, Formentera | 1978; 2007 | 842,000 |
| 85 | Spain, EU | Canary Islands | Autonomous region (13 islands) | 1983 | 1,643,000 |

Table 2.1 (Continued)

| | Associated power/ federation | SNIJ | General description of autonomy | Year of autonomy | Population |
|-----|---|--|--|-------------------------|---------------------------|
| 86 | Sri Lanka | Tamil Eelam (unrecognized state) | Tamil separatist movement in north and eastern Sri Lanka | 2002/ceasefire | 1,871,500 |
| 87 | St Kitts and Nevis | Nevis | State within federation (secession pressure, abated in 2004) | 1983 | 38,836 |
| 88 | Sweden, EU | Gotland | Single-tier local government (municipality); pilot project on decentralization (1996–2002) | 1996 | 58,000 |
| 89 | Tanzania, United Republic of | Mafia Island | Province (Chole, Jibondo, Juani Islands and coastal mainland) | 1979 | 40,800 |
| 90 | Tanzania, United Republic of | Zanzibar (Unguja) and Pemba | Autonomous province (Zanzibar, Pemba and number of small islands) | 1979 | 641,000 |
| 91 | Trinidad and Tobago, Republic of | Tobago | Ward of republic, 15-member house of assembly | 1962 | 58,400 |
| 92 | Turkey, Republic of | Turkish Republic of Northern Cyprus | De facto state only recognized by Turkey | 1974 | 264,172 |
| 93 | United Kingdom, EU | Akrotiri and Dhekelia | Sovereign British – 2 military bases on Cyprus; admin. by UK base commander | 1960 | 3,500 mil/ 5,000 civil |
| 94 | United Kingdom, EU | Anguilla | Overseas territory | 1980 | 13,008 |
| 95 | United Kingdom, EU | Bermuda | Overseas territory | 1968 | 64,935 |
| 96 | United Kingdom, EU | British Indian Ocean Territory (BIOT) | Overseas territory (inhabitants expelled); Diego Garcia leased to US military | 1965 | 1,500 mil/ 2,000 civil |
| 97 | United Kingdom, EU | British Virgin Islands | Overseas territory | 1977 | 22,187 |
| 98 | United Kingdom, EU | Cayman Islands | Overseas territory | 1962 | 43,100 |
| 99 | United Kingdom, EU (claimed by Argentina) | Falkland Islands (Islas Malvinas) | Overseas territory | 1998 amended | 2,967 |
| 100 | United Kingdom, EU | Montserrat | Overseas territory (extensive UK aid due to volcano) | 1989 | 9,245 |
| 101 | United Kingdom, EU | Northern Ireland | Home nation | 1999; susp till 2007 | 1,685,000 |

Table 2.1 (Continued)

| | Associated power/ federation | SNIJ | General description of autonomy | Year of autonomy | Population |
|-----|---------------------------------|-----------------------------|--|---------------------|------------|
| 102 | United Kingdom, EU | Orkney | UK's smallest local authority; island council: 6 wards, 21 councillors; one rep in Scottish parliament | 1974 | 20,000 |
| 103 | United Kingdom, EU | Pitcairn Islands | Overseas territory | 1904, 1940 | 46 |
| 104 | United Kingdom, EU | Saint Helena | Overseas territory (includes Ascension, Tristan da Cunha as dependencies) | 1989 | 7,415 |
| 105 | United Kingdom, EU | Scotland | Home nation; part of United Kingdom; own parliament | 1999 | 5,116,900 |
| 106 | United Kingdom, EU | Shetland | Island council: 22 wards/councillors; two reps to devolved Scottish parliament | 1974 | 43,000 |
| 107 | United Kingdom, EU | Turks and Caicos Islands | Overseas territory (40 islands, 8 inhabited) | 1976 | 19,956 |
| 108 | United Kingdom, EU | Wales | Home nation; part of United Kingdom; own assembly | 1999 | 2,958,600 |
| 109 | USA | Aleutians | Unorganized borough of Alaska; strong US military presence; fed. natural resource mgt | 1867 | 8,200 |
| 110 | USA | American Samoa | Unincorporated and unorganized territory admin. by Office of Insular Affairs | 1966 | 57,902 |
| 111 | USA | Hawaii | State (8 major islands and numerous smaller islands); homeland compact with US govt | 1959 | 1,210,000 |
| 112 | USA | Northern Marianas | Self-governing commonwealth in political union with USA (14 islands, 3 main) | 1986 covenant | 78,252 |
| 113 | USA | Puerto Rico | Self-governing commonwealth in free association with USA | 1952 | 3,676,000 |
| 114 | USA | US Virgin Islands | Organized, unincorp. territory admin. by Office of Insular Affairs (3 islands) | 1917, 1954 | 108,775 |
| 115 | USA (US military base) | Guam | Organized, unincorporated territory admin. by Office of Insular Affairs | 1944 | 166,090 |
| 116 | Yemen, Republic of | Socotra | Part of Aden governorate (province); special conservation and development programme | 1990 | 44,000 |

arrangements for self-rule first became operative, and (c) a ballpark estimate of recent population size. Where more than one date for self-rule is specified, the first entry may reflect legitimate constitutional authority followed by a second entry showing recent changes that may be more relevant to the current level of autonomy. No attempt has been made to define the quality or extent of autonomy that is enjoyed by each jurisdiction.

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